

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-04 INR-07 L-03

ACDA-10 NSAE-00 PA-02 SS-15 PRS-01 SP-02 TRSE-00

NSC-05 NSCE-00 SSO-00 INRE-00 /062 W

-----131845Z 052283 /40

O 131814Z JUN 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4163

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY LONDON

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

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FOLLOWING IS A REPEAT OF MY 5214 YOURS FOR ACTION/INFO

O 131318Z JUN 77

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TO RUFHMB/USDEL MBFR VIENNA IMMEDIATE 2570

INFO RUFHOL/AMEMBASSY BONN IMMEDIATE 8255

RUEHIA/USIA WASHDC 1666

UNCLAS SECTION 01 OF 02 NATO 05214

USIAC

VIENNA FOR FERNANDEZ FROM CLAUSSEN

USIA FOR IEU COHEN

E.O. 11652: N/A

SUBJECT: REPORT ON MBFR

1. FOLLOWING TEXT APPEARED IN "ATLANTIC NEWS" DATED
FRIDAY, JUNE 10, 1977.

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2. BEGIN TEXT: IN A WEEK'S TIME, ON 17 JUNE TO BE MORE
EXACT, THE ATLANTIC COUNCIL WILL HEAR A NEW REPORT ON THE
STATE OF THE VIENNA NEGOTIATIONS ON THE REDUCTION OF
FORCES IN CENTRAL EUROPE (MBFR). THIS REPORT WILL BE
PRESENTED BY MEMBERS OF THE NATO MBFR AD-HOC GROUP AND
THE CONSULTATION BETWEEN THESE "ON THE SPOT" MEMBERS OF

NATO AND THE PERMANENT REPRESENTATIVES IS PART OF THE REGULAR CONSULTATION PROCEDURE IN THIS SHPERE.

3. ALTHOUGH IT IS NOT EXPECTED AT NATO TO SEE ANY NEW ELEMENTS IN THIS REPORT WHICH INDICATE EVEN VERY SLIGHT PROGRESS IN THE TALKS, WHICH HAVE BEEN IN DEADLOCK FOR A LONG WHILE, THIS FORTHCOMING CONSULTATION SHOULD MAKE WAY FOR A DISCUSSION ON THE IDEAS WHICH ARE BEING STUDIED AT NATO IN ORDER TO PIN-POINT THE DISPARITIES BETWEEN EASTERN AND WESTERN ESTIMATES OF THE NUMBER OF LAND AND AIR FORCES ON EITHER SIDE IN CENTRAL EUROPE.

4. UP UNTIL NOW, THE TWO SIDES IN VIENNA -- THE EAST (THE PACT COUNTRIES) AND THE WEST (THE NATO COUNTRIES) -- HAVE SUBMITTED GLOBAL FORCE DATA FOR BOTH SIDES IN THE REDUCTION ZONE IN QUESTION ON 1 JANUARY 1976. GIVEN THAT "THERE IS A SUBSTANTIAL DIFFERENCE BETWEEN THE FIGURES TABLED BY BOTH SIDES ON THE LEVEL OF THE WARSAW PACT FORCES" IN THE REDUCTION ZONE (STATEMENT BY MR. A. FERNANDES OF THE AMERICAN DELEGATION IN VIENNA DURING THE 138TH PLENARY SESSION), AND THAT THIS DIFFERENCE IS FAR FROM BEING EXPLAINED, THE NATO EXPERTS HAVE REALIZED THAT IT WILL BE NECESSARY TO MAKE A MORE DETAILED BREAK-DOWN OF THE DATA ALREADY TABLED ON BOTH SIDES.

5. THAT IS WHY THE MBFR EXPERTS IN BRUSSELS ARE EXAMINING THE ADVANTAGES AND DISADVANTAGES OF THE VARIOUS APPROACHES FOR BREAKING DOWN DATA IN MORE DETAIL, AND ACCORDING TO A RELIABLE SOURCE AT EVERE, THERE ARE,
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AT PRESENT, FOUR MAIN IDEAS AS REGARDS CARRYING OUT SUCH A BREAK-DOWN. THE FIRST IS TO EXCHANGE DATA ANALYSING THE FORCES ON BOTH SIDES IN TERMS OF THEIR FUNCTION, THAT IS TO SAY, TABLING FIGURES, FOR EXAMPLE, ON THE NUMBER OF HELICOPTER PILOTS, OR THE NUMBER OF COMMANDOS, BUT WITHOUT REVEALING THEIR NATIONALITY. AFTER THIS, IS A PROPOSAL TO ANALYSE THE FORCES IN TERMS OF THEIR LOCATION. THERE WOULD ALSO BE THE POSSIBILITY OF MAKING AN ANALYSIS BY UNIT, AND FINALLY BY NATIONALITY. THE LAST IDEA, HOWEVER, SEEMS TO HAVE THE LEAST CHANCE OF BEING SELECTED, SINCE IT DOES NOT GO FAR ENOUGH TOWARDS IDENTIFYING THE DISPARITIES IN QUESTION.

6. MOREOVER, ONCE THE BREAKDOWN METHOD IS DECIDED ON, NATO WILL HAVE TO ASK THE EASTERN BLOC COUNTRIES IF THEY WOULD BE PREPARED TO SUPPLY "A COMPARABLE BREAKDOWN" TO THAT CHOSEN, SO THAT THE TWO PARTIES TO THE MBFR COULD DISCUSS THE SUBJECT FROM EQUAL POSITIONS. AT PRESENT NO

DATE HAS BEEN PUT FORWARD AT NATO FOR THE PRESENTATION OF
A NEW INITIATIVE IN VIENNA, BUT IT IS CERTAIN THAT UNTIL
THERE IS CLARIFICATION CONCERNING THE DATA, IT WILL BE
DIFFICULT TO RELAUNCH THE MBFR TOWARDS A FIRST AGREEMENT.

7. SUMMARY OF THE DATA TABLED:

THE FOLLOWING ARE THE GLOBAL FIGURES WHICH WERE TABLED IN
VIENNA DURING 1976 ON THE NUMBER OF AIR AND LAND FORCES
OF THE TWO MILITARY ALLIANCES IN THE REDUCTION ZONE IN
QUESTION (TERRITORY OF THE FRG, BENELUX, EAST GERMANY,
POLAND AND CZECHOSLOVAKIA) ON 1 JANUARY 1976. THESE
FIGURES DO NOT INCLUDE FRENCH FORCES IN CENTRAL EUROPE
AS FRANCE IS NOT A "DIRECT PARTICIPANT" IN THE MBFR.

KIND OF.....	NATO FORCES.....	PACT FORCES...	DIFERENCE
FORCES.....	(WESTERN DATA)....	(PACT DATA)..	(NATO EST.).....
AIR.....	190,000.....	182,000.....	201,000...19,000

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LAND.....	731,000.....	805,000.....	962,000..157,000
TOTAL.....	921,000.....	987,000....	1,163,000..176,000

ON THE EASTERN SIDE, WHERE IT IS A QUESTION OF EXAMINING
THE DISCREPANCIES BETWEEN THE STATED FORCES OF THE EAST
AND THE WEST IN THE REDUCTION ZONE, AFFIRMATIONS HAVE
BEEN MADE THAT WITHIN THE NATO FORCES, THERE ARE TENS OF

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SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY LONDON
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FOLLOWING IS REPEAT MY 5214 YOURS FOR ACTION/INFO

O 131318Z JUN 77
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TO RUFHMB/USDEL MBFR VIENNA IMMEDIATE 2571
INFO RUFHOL/AMEMBASSY BONN IMMEDIATE 8256
RUEHIA/USIA WASHDC 1667

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THOUSANDS OF CIVILIANS WHO FILL POSTS WHICH WOULD BE
GIVEN TO MEMBERS OF THE ARMED FORCES IN THE PACT.

8. FOR THE WEST, IT IS A QUESTION OF SEARCHING OUT THE
REASONS IN VIENNA FOR THE DISPARITY BETWEEN THE FORCES
DECLARED BY THE EAST AND THE NATO ASSESSMENTS FOR THESE
SAME FORCES. APART FROM HAVING ANNOUNCED THAT IN THEIR
805,000 MEN FORMING THE LAND FORCES OF THE WARSAW PACT
IN CENTRAL EUROPE, THE EAST INCLUDED ALL THE ACTIVE
AND UNIFORMED MILITARY PERSONNEL, APART FROM THE TROOPS
MADE AVAILABLE TO ADMINISTRATIONS OTHER THAN THE MINISTRY
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OF DEFENSE AND APART FROM ARMED UNITS WEARING NON-
MILITARY UNIFORMS (A RATHER VAGUE CLASSIFICATION); THE
EASTERN DELEGATES ONLY GAVE DETAILS ABOUT 5,000 MEN --
A POLISH NAVAL MARINE DIVISION INCLUDED WITH THE NAVAL
FORCES AND, CONSEQUENTLY, NOT INCLUDED IN THE EAST'S
FIGURES.

9. TO CONCLUDE, IT IS THEREFORE EASY TO UNDERSTAND WHY
IT IS NECESSARY TO CARRY OUT A MORE DETAILED BREAKDOWN OF
THE DATA WHICH HAS ALREADY BEEN TABLED. END TEXT.
CLAUSSEN

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